

# Estimating anti-immigrant sentiment for the American states using multi-level modeling and post-stratification, 2004–2008

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Adam M. Butz<sup>1</sup> and Jason E. Kehrberg<sup>2</sup>

#### **Abstract**

An estimate is provided of an innovative state-level measure of anti-immigrant sentiment for use in future policy and behavioral studies. State governments became increasingly active in adopting immigrant policies in the 2000s. Previous research highlights the role of public opinion, especially attitudes toward immigrants, in explaining policy priorities and outcomes. Unfortunately, most extant studies utilize political ideology or immigrant populations as rough proxies for public opinion. In this article, we estimate a reliable and valid measure of anti-immigrant sentiment at the state-level using survey aggregation with multilevel regression and post-stratification (MRP) for the period 2004 to 2008. We compare our estimates of anti-immigrant sentiment to alternative measures of immigrant presence and political ideology in predicting multiple variations of state immigrant policies. Ultimately, we find theoretical and statistical advantages of using anti-immigrant sentiment over previous measures in predicting immigrant policies.

#### **Keywords**

Anti-immigrant sentiment, immigration, public opinion, state policy

#### Introduction<sup>1</sup>

Over the last decade, state governments have increasingly played an active role in shaping immigrant policy by enacting more than 1500 pieces of legislation (Monogan, 2013). States have legislated a blend of both favorable and unfavorable policies with real-world consequences for immigrants. For example, Arizona's SB 1070 included a provision allowing law enforcement to conduct immigrant status checks for routine police stops. Research has highlighted the central role of public opinion in determining the flavor of immigrant policies (Hero and Preuhs, 2007; Hopkins, 2010; Turner and Sharry, 2012). The core argument is that high or low levels of anti-immigrant sentiment, resulting from socio-psychological influences or sociotropic economic threat about growing immigrant populations, influence state immigrant policy adoptions. Heightened conditions of mass anti-immigrant sentiment create a window for the formation of an opinion-policy linkage where political elites adopt anti-immigrant policies to gain electoral support.

A critical task for assessing the opinion-policy linkage between anti-immigrant sentiment and state-level policies is accurately measuring public opinion. Previous research utilizes demographic proxies, such as the proportion of foreign-born in a state, or general mass attitudes, such as political ideology, to operationalize anti-immigrant sentiment (Hero and Preuhs, 2007; Nicholson-Crotty and Nicholson-Crotty, 2011). The use of indirect measures is due to data limitations from the lack of "a reliable measure of public attitudes about this issue available for all fifty states..." (Nicholson-Crotty and Nicholson-Crotty, 2011: 617). For example, Schildkraut (2001) found that states

<sup>1</sup>Graduate Center for Public Policy and Administration, California State University, Long Beach, USA

<sup>2</sup>Departments of Political Science and Health Science, Muskingum University, USA

#### Corresponding author:

Jason E. Kehrberg, Departments of Political Science and Health Science, Muskingum University, 163 Stormont Street, New Concord, OH 43762, USA.

Email: jekehrberg@gmail.com

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with ballot initiatives and a larger proportion of its population being foreign born were more likely to adopt Englishonly laws due to initiatives being a vehicle for anti-immigrant sentiment.

In this paper we generate reliable and valid estimates of anti-immigrant sentiment in all 50 American states. We discuss the utilization of a simulation approach called multi-level regression and post-stratification (MRP) that uses statistical modeling of national-level surveys to estimate aggregate state-level opinions (Lax and Phillips, 2009a, 2009b; Park et al., 2006; Pacheco, 2011). Using MRP, we provide estimates of anti-immigrant sentiment for the years 2004, 2006 and 2008. We find a strong relationship between the estimates of anti-immigrant sentiment and state immigrant policies, suggesting that our measure carries analytical value.

### Conceptualization and measuring antiimmigrant sentiment

To measure anti-immigrant sentiment we used a commonly employed survey question. The American National Election Study (ANES) and the General Social Survey (GSS) asks respondents "Do you think the number of immigrants from foreign countries who are permitted to come to the United States to live should be increased a little, increased a lot, decreased a little, decreased a lot, or left the same as it is now?"2 This question holds several advantages.3 First, it is commonly used to measure antiimmigrant sentiment in the political behavior literature (see Brader et al., 2008; Muste, 2013; Voss et al., 2013). Second, the question is included in several national surveys, allowing responses to be combined within a single year to increase the sample size per state. Finally, third, the regular inclusion of this question allows for the continuation of this dataset over time. The key drawbacks of this survey question are that it refers specifically to legal immigration, and the question is asking respondents about a preference for a generic immigration policy outcome, not particular state-level immigrant policies.

We choose to measure negative attitudes toward immigrants for theoretical reasons based on evidence from previous research. First, Monogan (2013) found that states adopt a mixture of policies toward immigrant populations, but that negative policies tend to withhold material benefits with real-world consequences (e.g. restricting access to Medicaid coverage) while positive policies tend to be symbolic gesturing (e.g. launching a task force that examines employment barriers for immigrants). Second, the impact of negative news stories about immigrants motivates individuals to contact their elected representatives, requesting them to adopt restrictive policies (Brader et al., 2008). Positive news stories create a much smaller motivation to contact representatives and, in some cases, actually decrease motivation in comparison to a control group.

Based on these individual-level findings, we anticipated a stronger relationship between anti-immigrant sentiment and immigrant policies.

## Mechanics of measuring anti-immigrant sentiment

The largest hurdle in estimating state-level measures of anti-immigrant sentiment is the lack of an individual survey with population coverage and population homology. To overcome this, we combined multiple surveys together when possible and used MRP to estimate anti-immigrant sentiment. <sup>4</sup> The MRP model is a somewhat simple method, with two stages, but previous research has demonstrated that it can still produce highly accurate state-level estimates of public opinion (Butz and Kehrberg, 2015; Lax and Phillips, 2009a). The advantage of MRP is that statelevel public opinion can be estimated from as little as a single survey with a national sample in a two-step process (Lax and Phillips, 2009a; 2009b; Park et al., 2006; Pacheco, 2011). The first step is to estimate a multi-level model for individual responses using demographic and geographic variables as predictors. The advantage of this model is that MRP uses respondents to create predictions regardless of location to overcome smaller state-level sample sizes found in national surveys. The individual level variables include gender (male or female), race (White, Black or Hispanic), age (four categories: 18–29, 30–44, 45–64, and 65+), and education (four categories: less than a high school education, a high school education, some college, and college graduate). Interaction terms of race\*gender and age\*education are included in the model. At the macro-level, the model includes measures for region (Midwest, Northeast, South, and West), the state, the proportion of the state population identifying themselves as evangelical Protestants or Mormons, and the Presidential vote for Kerry in 2004.

In the second stage, MRP takes the estimates for each demographic—geographic type in the multi-level model and weighs the estimates according to the proportion of each type in state populations using the 2000 US Census (Lax and Phillips, 2009b). Post-stratification corrects for over-sampling or under-sampling of demographic categories (Voss et al., 1995).

Previous scholars derived MRP estimates of political attitudes using national surveys based on simple random or stratified sampling. For example, Lax and Phillips (2009a: 384) used surveys by Gallup, Pew, ABC News, CBS News, AP, Kaiser and Newsweek to estimate public opinion on gay rights. Two of the most widely used surveys in social science research – the ANES and the GSS – use cluster sampling based on geographic locations, a procedure that potentially influences the quality of state-level estimates. Scholars using cluster sampling to estimate state-level attitudes have expressed several concerns: representativeness,

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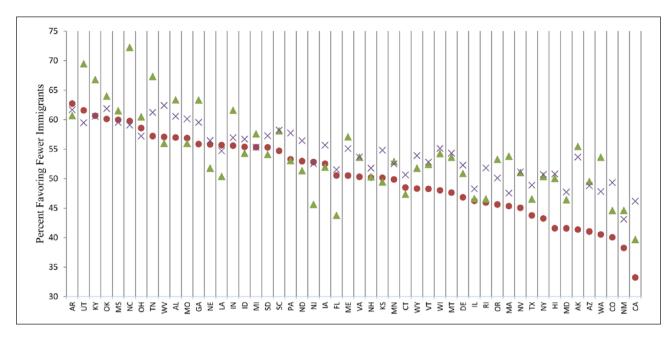


Figure 1. State-level estimates of anti-immigrant sentiment 2004–2008.

Note: Higher values indicate states with a greater proportion of their population holding anti-immigrant attitudes. Solid circles are estimates for 2008. Solid triangles are estimates for 2006. Crosses (X) are estimates for 2004. Estimates for 2004 and 2008 use combined survey responses from the ANES and GSS. Estimates for 2006 use survey responses from the GSS.

stability, reliability, validity and utility (Brace et al., 2002).5 Brace and his co-authors (2002: 175) discussed the issue of clustered sampling with the GSS: 'The states are not populations of interest for this national survey, and we cannot assume that the sampling frame employed for the GSS will produce representative estimates of state population characteristics'. The use of cluster sampling directly calls into question the representativeness, and in turn the validity, of using the ANES or the GSS for state-level estimates. The problem of cluster sampling can be mediated by including an additional state-level measure, such as election results, in the MRP model, by combining surveys with different sampling frames, such as we chose to do in this research (Stollwerk, 2013). The step of post-stratification also corrects for cluster sampling (Lax and Phillips, 2009b). We combined the ANES and GSS in 2004 and 2008 and used only the GSS in 2006 to estimate anti-immigrant sentiment.<sup>6</sup> The combined sample size in 2004 was 2896 respondents (ANES = 1014; GSS = 1882) and in 2008 the sample size was 3138 (ANES = 1917; GSS = 1221). The sample for the 2006 GSS includes 1838 respondents.<sup>7</sup>

The difficulty in evaluating MRP output lies in knowing when the procedure is generating accurate estimates. The accuracy of MRP estimates does vary across policy areas and the estimates can be less accurate with weak geographic covariates and a low 'ratio of opinion variation across geographic units relative to opinion variation within units' (Buttice and Highton, 2013: 465). Strong geographic variables can account for a significant portion of the variation in public opinion and, as such, inclusion of state-level variables

is a necessary condition for accurate MRP estimates. MRP estimates can be difficult to test without population measures of political attitudes per state. The existence of such population-level data would eliminate the need to use MRP. Encouraging for our measurement approach, previous research has found that MRP estimates cultural and social attitudes, such as immigration, more accurately than other policy preferences with the inclusion of state-level variables for presidential vote and religion (Buttice and Highton, 2013; Lax and Phillips, 2009b). In the final summation, MRP is found routinely to outperform other methods even when the data is not ideal.

## Evaluating an MRP measure of anti-immigrant sentiment

In Figure 1 we show our state-level estimates of anti-immigrant sentiment for the years 2004, 2006 and 2008. The numerical values presented in Figure 1 are also reported in the Appendix. There are a few aspects of note. First, while significant variation exists across states, nearly all cases demonstrate a sizable amount of anti-immigrant sentiment. A non-trivial quantity of citizens holds anti-immigrant views within every state. Second, anti-immigrant sentiment increases and decreases across states throughout the sample years to a greater degree than demographic changes, which tend to be much smaller and slower. This greater degree of change in attitudes is due to immigration attitudes also being influenced by local economic conditions (Hopkins, 2010) and local media messaging (Branton and Dunaway,

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**Table 1.** Correlations within and across years for estimates of anti-immigrant sentiment.

Year	Within years	Across Years			
2004	0.88	2006 - 0.78 2008 - 0.91			
2006	_	2008 - 0.77			
2008	0.71	_			

Note: Results are Pearson R coefficients and statistically significant at p < 0.01.

2009; Dunaway et al., 2010). Third, the average trend in attitudes over the 2004–2008 time period bends toward immigrant accommodation. Fourth, our estimates indicate greater variance in attitudes across states than across time.

In the following sections, we test the reliability and validity of our estimates of anti-immigrant sentiment.

#### Reliability

A comparison of the anti-immigrant sentiments in Figure 1 suggests that our measure is reliable. Overall, the estimates do not change dramatically from year to year. The correlations within and across survey years in Table 1 are strong, indicating that the estimates are similar between the GSS and ANES surveys for each year and across the years. The correlations across survey years also indicates that the MRP estimates for 2006, which only uses the GSS, are reliable regardless of using a survey with one sampling frame and cluster sampling. Overall, these results support the notion that the measure is reliable.

#### **Validity**

We examined the validity of our measure in three ways. First, we compared our measure of anti-immigrant sentiment to previously used proxies, immigrant population demographics and political ideology, to assess convergent validity. Second, we examined the correlation between anti-immigrant sentiment and multiple measures of statelevel immigrant policies to test predictive validity. Third, we compared the coefficient for anti-immigrant sentiment to the coefficients of political ideology and the rate of change in immigration population demographics in predicting immigrant policy tone.

Previous research used ideology and immigrant demographics as proxies for immigration attitudes. Our measure of anti-immigrant sentiment should be strongly related to these proxies, and the cross-sectional correlations support this prediction. First, anti-immigrant sentiment is positively and significantly correlated with the change in foreign-born population levels (2004 r = 0.31; 2006 r = 0.50; 2008 r = 0.32; p < 0.05). Second, the correlation between the public opinion estimates and the

**Table 2.** Correlation between state immigrant policies and MRP estimates of anti-immigrant sentiment.

Immigrant policies	Anti-Immigrant Sentiment
Immigrant policy tone	-0.61***
Immigrants' climate index	-0.40***
Integration policies	-0.54***
Control policies	0.26*
SB 1070 copy cat	0.19

Note: \*p < 0.10; \*\*\*p < 0.05; \*\*\*\*p < 0.01. Pearson R correlations. Immigrant Policy Tone 2005 to 2011 (Monogan, 2013); Immigrants' Climate Index 2005 to 2012 (Pham and Van, 2013); Integration Policies 1997 to 2008 (Boushey and Luedtke, 2011); Control Policies 1997 to 2008 (Boushey and Luedtke, 2011); SB 1070 Copycat 2010 to 2011 (Weaver, 2014). All correlations are for the 2004 measure of anti-immigrant sentiment except for SB 1070 Copy Cat data, which uses the 2008 estimates.

proportion of foreign-born is significantly and negatively correlated (2004 r = -0.69; 2006 r = -0.56; 2008 r = -0.64; p < 0.001). Third, anti-immigrant sentiment is negatively correlated with political liberalism (2004 r = -0.49; 2006 r = -0.37; 2008 r = -0.41; p < 0.01). In sum, states with a recently growing immigrant population are more likely to have higher levels of anti-immigrant sentiment, while more liberal states and states with larger foreign-born populations have lower levels of anti-immigrant sentiment.

We assessed the construct validity of our measure of anti-immigrant sentiment by examining the relationship to multiple measures of state-level immigrant policies. In Table 2 we report the correlations between the estimate of anti-immigrant sentiment and five different measures of immigrant policies:8 Immigrant Policy Tone (Monogan, 2013), Immigrants' Climate Index (Pham and Van, 2013), Integration Policies (Boushey and Luedtke, 2011), Control Policies (Boushey and Luedtke, 2011), and SB 1070 Copycat Bills (Wallace, 2014). As expected, anti-immigrant sentiment is negatively correlated with immigration policy tone, immigrants' climate index, and integration policies since positive values for these measures indicate pro-immigrant policies. Examining the table further, antiimmigrant sentiment is positively correlated with immigrant control policies and the introduction of SB 1070 copy cat legislation, but the correlation does not achieve statistical significance for the SB 1070 bills.

In Table 3 we report the coefficients for political ideology, change in foreign-born population, and anti-immigrant sentiment, from a series of regression models predicting immigrant policy tone with control variables. Political ideology and change in foreign-born population are in the expected direction and statistically significant in predicting immigrant policy tone. Substituting anti-immigrant sentiment generates similar results as the proxies for immigration attitudes. Anti-immigrant sentiment and political ideology coefficients are in opposite directions, with political

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Table 3. Comparing anti-immigrant sentiment to political ideology and change in foreign population in predicting immigrant policy tone

	Model 3A	Model 3B	Model 3C	Model 3D	Model 3E	Model 4F
Anti-immigrant sentiment	-0.072***			-0.048**	-0.062***	-0.046**
<b>G</b>	(0.021)			(0.021)	(0.022)	(0.021)
Citizen ideology		0.027***		0.022***		0.018**
3,		(0.007)		(0.007)		(0.007)
Change foreign-born			-0.005***		-0.004***	-0.002*
			(0.001)		(0.001)	(0.001)
Unified Republican government	-0.014	0.026	-0.018	0.028	-0.004	0.027
	(0.035)	(0.038)	(0.036)	(0.036)	(0.033)	(0.035)
Per capita gross state product	0.024*	0.033***	0.037***	0.023**	0.023	0.022*
	(0.015)	(0.011)	(0.016)	(0.011)	(0.016)	(0.012)
Term limits	-0.309*	-0.204	-0.298*	-0.230	-0.309*	-0.245
	(0.181)	(0.178)	(0.177)	(0.170)	(0.167)	(0.164)
Legislative professionalism	2.384***	2.138***	2.454***	1.943**	2.108***	1.850**
	(0.766)	(0.741)	(0.799)	(0.740)	(0.733)	(0.702)
Constant	2.619	-3.168***	-1.514**	0.192	2.433	0.517
	(1.563)	(0.594)	(0.699)	(1.559)	(1.531)	(1.419)
$R^2$	0.54	0.59	0.53	0.63	0.60	0.65
N	50	50	50	50	50	50

Note: \*p < 0.10; \*\*p < 0.05; \*\*\*p < 0.01. All models use OLS Regression to generate coefficient estimates.

ideology coefficient being positive and anti-immigrant sentiment negative. As mentioned earlier, higher values for political ideology indicate more liberal states and, as such, we expect a positive relationship because higher values correspond with more welcoming policies for immigrant policy tone measure. In conclusion, we find evidence for the validity of our estimates of anti-immigrant sentiment in predicting immigrant policies.

In the last three columns in Table 3 we include antiimmigrant sentiment in models with citizen ideology and change in foreign-born population. Overall, anti-immigrant sentiment remains a significant predictor of immigration policy tone. Foreign-born population is no longer significant with the inclusion of anti-immigrant sentiment, offering additional evidence for the validity of our public opinion measure. Citizen ideology and anti-immigrant sentiment are both significant predictors of overall immigrant policy tone when included in the same model. It is likely that the variables are tapping into different effects in predicting immigrant policy tone, because both have meaningful and statistically significant effects. This supports the idea that conservative values of individualism, laissez-faire economics, distaste for change, and a preference for small government do not necessarily translate into hostile attitudes towards immigrants and other minority groups (Stenner, 2005). In addition, this result supports previous findings that ideology, as a more general worldview, predicts a wide range of attitudes even with the inclusion of issue-specific attitudes in the statistical model (Erikson et al., 1993; Lax and Phillips, 2012).

#### **Conclusion**

We have developed reliable and valid measures of antiimmigrant sentiment for each American state at three different time points. Policy or subject-specific attitudes can be stronger predictors of policy outcomes (Lax and Phillips, 2012). Unlike the relatively static demographic measures, anti-immigrant sentiment is sensitive to changes in public opinion and elite influences on political attitudes. As Turner and Sharry (2012) pointed out in their case study, Oklahoma shifted from adopting welcoming policies to unwelcoming policies once elites brought the issue of immigration to the forefront, purposefully and strategically enflaming antiimmigrant sentiment. Our measure allows researchers to capture these more dynamic and nuanced changes in antiimmigrant sentiment, allowing for more robust predictions of immigrant policy and additional relevant state-level outcomes of interest. In addition, we encourage scholars to use MRP to develop more direct and diverse measures of attitudes towards immigrants.

#### **Declaration of conflicting interest**

The authors declare that there is no conflict of interest.

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#### **Notes**

 Replication files are archived at Dataverse. Excel, Stata, and SPSS files containing the anti-immigrant estimates can 6 Research and Politics

be found at Dataverse and Researchgate. The files will be routinely updated for additional years as surveys become available.

- MRP requires the dependent variable to be dichotomous. We code anti-immigrant sentiment as being individuals who prefer immigration levels to 'decrease a little' or 'decrease a lot'. We combine neutral and positive attitudes together.
- MRP can be used to estimate other dimensions of immigrant sentiment. Unfortunately, many of these questions are not routinely asked in national surveys (Muste, 2013). Thus, we focus attention on a generic immigration survey question that taps into general proclivity toward anti-immigrant sentiment.
- The ANES and GSS surveys contain similar questions and responses for each of the individual level variables in the MRP model.
- The problems caused by cluster sampling are probably more pronounced for disaggregation than MRP.
- The ANES in 2006 does not contain the immigration question we are using in this study.
- Recent research estimated valid and reliable measures of public opinion towards gay rights using the GSS exclusively (Lewis et al., 2014).
- Immigration Policy Tone is the ratio of welcoming to negative immigrant policies between 2005 and 2011. The ratio is weighted based on a four-point scale measuring the scope of each policy. Positive values indicate states with more welcoming policies (Monogan, 2013: 46-47). Immigrants' Climate Index (ICI) is a measure of the overall 'climate' of immigrant policies. The measure uses a weight system based on the type of law and the geographic reach. ICI is a cumulative index of a four tier this coding scheme from 2005 to 2009 (Pham and Van, 2013). Integration Policies are legislation 'extending social welfare benefits, facilitating the language or job training of immigrants, or protecting immigrant rights in the workforce or legal system were identified as immigrant integration policies' (Boushey and Luedtke, 2011, p 400). The variable is the number of policies adopted between 1997 and 2008. Control Policies are legislation 'classified all state legislation directed toward regulating the enforcement of immigration laws, limiting access to state services, and requiring state checks of citizenship as immigration control policies' adopted between 1997 and 2008 (Boushey and Luedtke, 2011: 400). SB 1070 Copycat Bills is coded as 1 if the state introduced a bill similar to Arizona's SB 1070.
- 9. Based on previous research (Monogan, 2013), we included control variables measuring state-level politics, demographics, and ideology. The variables are citizen ideology (Erikson et al., 1993), the proportional change in the foreign-born population, a count of the years of unified Republican control of the government (Klarner, 2003), per capita gross state product, if the state has term limits, and Squire's (2012) legislative professionalism index. In addition, we report a model for other measures of state-level immigrant policies in the Appendix. Our measure of antimmigrant sentiment is a weaker predictor of particular policy measures that are calculated by counting the number of specific policies compared to more general measures of overall immigrant policy environment. This finding should be explored further in future research.

#### Supplementary material

The supplementary files are available at http://rap.sagepub.com/content/3/2.

The replication files are available at https://dataverse.harvard.edu/dataverse/researchandpolitics

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